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USOECD.

FROM AMBASSADOR SALZMAN

E.O. 11652: N/A
TAGS: OECD, ASIG
SUBJECT: USOECD POST MEMORANDUM

REF: STATE 212832

1. IN RECENT YEARS, THE INCREASED PERCEPTION OF INTERNATIONAL INTERDEPENDENCE AND LINKAGES BETWEEN DOMESTIC AND INTERNATIONAL ECONOMIC POLICY HAVE SERVED TO HEIGHTEN BOTH THE IMPORTANCE OF THE OECD AND ITS POTENTIAL FOR FURTHERING U.S. POLICY OBJECTIVES. THIS APPLIES NOT ONLY IN THE TRADITIONAL ECONOMIC POLICY FIELD BUT ALSO IN NEW AREAS FOR INTERNATIONAL COOPERATION SUCH AS ENERGY, THE ENVIRONMENT, TRANSPORTATION, URBAN AFFAIRS, AND EDUCATION.

2. A MAJOR ASSET OF THE OECD IS THE SIMILARITY OF
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ECONOMIC SYSTEMS AND PHILOSOPHIES OF ITS MEMBERSHIP --
24 INDUSTRIAL DEMOCRACIES. THE HIGH PROFESSIONAL
STANDARDS OF ITS SECRETARIAT STAFF ENHANCES THE
SUBSTANCE OF CONSULTATIONS AMONG GOVERNMENTS.

3. OECD IS A HIGHLY FLEXIBLE INSTRUMENT FOR ACHIEVING
U.S POLICY OBJECTIVES. IT IS:

- A BODY IN WHICH GOVERNMENTS CONSULT AND REACH CONSENSUS ON POLICIES FOR DEALING WITH MAJOR SOCIO-ECONOMIC PROBLEMS;
- A LOCUS FOR NEGOTIATION OF UNDERSTANDINGS AND AGREEMENTS AMONG MEMBER GOVERNMENTS;
- A FORUM FOR THE INDUSTRIALIZED COUNTRIES TO COORDINATE THEIR APPROACH IN THE "NORTH/SOUTH" DIALOGUE AND DISCUSS IMPORTANT EAST/WEST ISSUES;
- A VEHICLE FOR DATA COLLECTION AND INFORMATION EXCHANGE, AND
- A RESEARCH ORGANIZATION.

4. THESE CHARACTERISTICS MAKE THE OECD A RARE INTERNATIONAL FORUM WHERE POLITICS DOES NOT DOMINATE SO THAT CONSTRUCTIVE CONSENSUS CAN FREQUENTLY BE REACHED FOR COOPERATION IN ECONOMIC, SOCIAL AND SCIENTIFIC/ TECHNOLOGICAL FIELDS. SEVERAL RECENT REPORTING CABLES FROM THIS POST (ON U.S. GOALS AND OBJECTIVES IN THE OECD, PARIS 7563; AND THE RESULTS OF THE 1978 MINISTERIAL, PARIS 20793) HELP TO FILL IN THE PICTURE ON HOW, WHY AND WHERE THE OECD HAS BECOME A MAJOR INSTRUMENT OF U.S. POLICY.

5. THIS MEMORANDUM ALSO COVERS THE OFFICE OF SECURITY TRADE CONTROLS (STC) WHICH IS THE U.S. DELEGATION TO LIMITED OFFICIAL USE

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THE 15-NATIONAL COORDINATING COMMITTEE (COCOM) ON STRATEGIC TRADE WITH COMMUNIST COUNTRIES. ALTHOUGH THE DIRECTOR OF STC IS RESPONSIBLE TO THE U.S. AMBASSADOR TO OECD, COCOM IS NOT RELATED TO OECD AND THUS OFFERS ITS OWN CHALLENGES, ISSUES AND PROBLEMS WHICH RECEIVE SPECIAL ATTENTION.

I. A. U.S.-OECD RELATIONS

6. SINCE THE UNITED STATES IS A MEMBER OF THE OECD, ITS RELATIONS WITH THE ORGANIZATION ARE SOMEWHAT MORE COMPLEX THAN RELATIONS WITH A SOVEREIGN NATION OR REGIONAL GROUPING. ESSENTIALLY, U.S. RELATIONS WITH THE OECD INVOLVE FIVE IDENTIFIABLE GROUPS (THE USG IN WASHINGTON, THE U.S. PERMANENT DELEGATION, THE

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OTHER 23 MEMBER GOVERNMENTS, THEIR PERMANENT DELEGATIONS IN PARIS, THE OECD SECRETARIAT) WHICH INTERACT IN AT LEAST THREE TYPES OF ACTIVITIES -- GOVERNING BODIES OF THE ORGANIZATION; SUBSTANTIVE COMMITTEES (AND THEIR SUBGROUPS); DIRECT CONTACTS, I.E., INFORMAL BILATERAL OR MULTILATERAL CONTACTS OF OECD GROUPS, SOMETIMES WITHOUT OECD SECRETARIAT PARTICIPATION.

7. THE U.S. PERMANENT DELEGATION, THEREFTRE, DIFFERS FROM AN EMBASSY IN THAT IT PARTICIPATES FULLY IN THE ACTIVITIES OF THE ENTITY TO WHICH IT IS ACCREDITED, RATHER THAN MAINLY ANALYZING AND REPORTING ON THEM. THIS TRANSLATES INTO, INTER ALIA: PRINCIPAL RESPONSIBILITY FOR THE U.S. PARTICIPATION IN MANAGING THE ORGANIZATION AND CERTAIN COMMITTEES; SUPPORTIVE RESPONSIBILITY FOR WASHINGTON DELEGATIONS TO OTHER COMMITTEES; LIAISON WITH THE SECRETARIAT AND OTHER PERMANENT DELEGATIONS. THESE ACTIVITIES ARE CONDUCTED BY A DELEGATION, CONSISTING OF 23 OFFICER POSITIONS (OF WHICH TWO ARE ASSIGNED EXCLUSIVELY TO STC) DRAWN FROM SIX U.S. GOVERNMENT AGENCIES.

8. U.S.-OECD RELATIONS IN THE FIRST INSTANCE ARE A FUNCTION OF IMPORTANCE THE U.S. GOVERNMENT ATTACHES TO
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THE ORGANIZATION AND ITS USEFULNESS IN FURTHERING U.S. POLICY GOALS. THE CURRENT HIGH APPRECIATION OF OECD'S USEFULNESS IS ATTESTED BY RECENT EVENTS SUCH AS:

-- PRESIDENT CARTER'S AND VICE-PRESIDENT MONDALE'S MEETINGS WITH SECRETARY-GENERAL VAN LENNEP,
-- THE PARTICIPATION OF SECRETARIES VANCE, BLUMENTHAL, SCHLESINGER, MARSHALL, AND BERGLAND AS WELL AS GOVERNOR GILLIGAN AND CHAIRMAN SCHULTZE IN RECENT MINISTERIAL MEETINGS,
-- THE NUMBER OF SENIOR U.S. OFFICIALS ATTENDING ROUTINE OECD MEETINGS.

9. GIVEN THIS, U.S.-OECD RELATIONS ARE A COMPOSITE OF THE RELATIONSHIPS AMONG ALL COMBINATIONS OF THE GROUPS MENTIONED ABOVE. FROM THE POINT-OF-VIEW OF THIS MISSION, THESE CAN BE DESCRIBED AS STRONG AND HEALTHY. THE MISSION HAS DILIGENTLY TRIED TO IDENTIFY U.S. POLICY-MAKER'S OBJECTIVES IN THE OECD AND CONTRIBUTE TO THEIR ACHIEVEMENT THROUGH CLOSE TIES WITH THE SECRETARIAT AND WITH OTHER PERMANENT DELEGATIONS. THE EASY AND INFORMAL ACCESS WHICH FURTHERS U.S. POSITIONS IS IN PLACE. EXPANDED AND MORE EFFECTIVE SOCIAL ACTIVITIES ADD AN IMPORTANT DIMENSION TO THESE TIES.

10. INCREASED GOVERNMENT-TO-GOVERNMENT CHANNELS, IN THE OECD CONTEXT, ARE EXEMPLIFIED BY THE INFORMAL USE OF OECD COMMITTEE SUBGROUPS (WITHOUT THE SECRETARIAT) FOR SUMMIT PREPARATION -- THUS USING PERSONAL RELATIONSHIPS, ANALYTICAL STAFF WORK AND FOLLOW-UP POSSIBILITIES DRAWN FROM THE OECD. A STEPPED-UP SERIES OF INFORMAL MEETINGS AND BRIEFINGS BETWEEN POLICYMAKERS FROM LIMITED OFFICIAL USE

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CAPITALS (BOTH U.S. AND FOREIGN) AND BETWEEN USOECD AND

SECRETARIAT OFFICIALS HAVE PRODUCED WIDER APPRECIATION OF OECD AND U.S. OBJECTIVES IN IT AS WELL AS GIVING THE SECRETARIAT FURTHER EXPOSURE TO U.S. POINTS OF VIEW.

B. U.S. RELATIONS WITH COCOM

11. THE COORDINATING COMMITTEE (COCOM), WHICH INCLUDES JAPAN AND ALL THE NATO COUNTRIES EXCEPT ICELAND, WAS FORMED IN 1950 TO DEVELOP INTERNATIONAL EMBARGO LISTS AND TO COORDINATE PARALLEL NATIONAL CONTROLS ON THE EXPORT OF STRATEGIC MATERIAL AND TECHNOLOGY TO THE (THEN) SINO-SOVIET BLOC. COMMITMENTS BY THE MEMBER STATES TO OBSERVE THE COCTM EMBARGO ARE NOT EMBODIED IN ANY FORMAL BINDING AGREEMENT.

12. COCOM ESTABLISHES THE INTERNATIONAL EMBARGO LISTS, PERIODICALLY REVISES THEM, AND REGULARLY CONSIDERS REQUESTS FOR EXCEPTION FROM THEM. EACH MEMBER HAS A VETO OVER THE EXTENSION OR DIMINUTION OF EMBARGO COVERAGE AND OVER THE PROPOSED EXPORT OF ANY EMBARGOED ITEM.

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13. THE UNITED STATES HAS PLAYED THE DOMINANT ROLE IN COCOM FROM THE ORGANIZATION'S INCEPTION. COCOM INITIALLY ADOPTED A BROAD EMBARGO POLICY INCORPORATING A PREDOMINANTLY UNITED STATES CONCEPT OF WHAT WAS STRATEGIC. THE UNITED STATES HAS CONTINUED TO FAVOR THIS BROAD EMBARGO APPROACH, WHICH PERMITS A SECOND LOOK AT EACH EMBARGOED ITEM WITHIN THE CONTEXT OF A SPECIFIC EXPORT PROPOSAL. SEVERAL FACTORS HAVE LED OTHER COCOM MEMBERS TO SEEK MORE EXTENSIVE EMBARGO REDUCTIONS THAN THE U.S. HAS AS YET BEEN WILLING TO ACCEPT.

14. STC WAS PART OF THE COMBINED MISSION TO NATO AND THE OEEC, AND IS NOW ATTACHED TO USOECD. HOWEVER, ITS OFFICE IS PHYSICALLY SEPARATED FROM THE MISSION AND RECEIVES MOST OF ITS INSTRUCTIONS DIRECTLY FROM A WASHINGTON INTER-AGENCY NETWORK CONCERNED WITH EXPORT CONTROL. THE MISSION FRONT OFFICE MAY BECOME INVOLVED IN IMPORTANT POLICY ISSUES, BUT GENERALLY NOT IN THE

ROUTINE WORK OF COCOM.

II. ACCOMPLISHMENTS

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15. THE FOLLOWING ARE A FEW RECENT EXAMPLES OF HOW ACTIVITIES AT THE OECD HAVE CONTRIBUTED TO U.S. OBJECTIVES:

-- THE OECD PROGRAM OF WORK AND THE BUDGET (THE PRINCIPAL MANAGEMENT TOOLS FOR CONTROLLING THE WORK OF THE ORGANIZATION) FOR 1978 (A) AUTHORIZE AND FUND ALL MAJOR U.S. INITIATIVES, (B) REFLECT U.S. PRIORITIES AMONG INDIVIDUAL ACTIVITIES, AND (C) SHOW A NEGLIGIBLE INCREASE IN REAL EXPENDITURE.

-- DURING 1977/78, THE MISSION BROUGHT U.S. INITIATIVES TO FRUITION BY MONTHS OF EFFORT TO ESTABLISH (OR EXPAND) NEW OECD ACTIVITIES IN YOUTH UNEMPLOYMENT, WOMEN IN THE ECONOMY, TOXIC CHEMICALS, STEEL, URBAN AFFAIRS AND TRANS-BORDER DATA FLOWS, ALL OF MAJOR IMPORTANCE TO THE U.S. RENEWAL OF THE TRADE PLEDGE, AGREEMENT ON AN EXPORT CREDITS CONSENSUS, AND ADOPTION BY MINISTERS OF A STATEMENT OF ORIENTATIONS ON ADJUSTMENT POLICY INVOLVED EXTENSIVE ACTIVITY BY THE U.S. GOVERNMENT.

-- THE U.S. IS MAKING A GREATER IMPACT ON SUBSTANTIVE WORK IN KEY AREAS SINCE COUNCIL OF ECONOMIC ADVISORS CHAIRMAN SCHULTZE ASSUMED THE CHAIR OF THE ECONOMIC POLICY COMMITTEE AND COMMERCE ASSISTANT SECRETARY WEIL THAT OF THE INDUSTRY COMMITTEE. LABOR SECRETARY MARSHALL CHAIRED THE MINISTERIAL CONFERENCE ON YOUTH UNEMPLOYMENT AND HAS BEEN ACTIVELY INVOLVED IN ITS FOLLOW-UP. NUMEROUS WORKING GROUPS OF OTHER KEY COMMITTEES ARE ALSO CHAIRED BY U.S. GOVERNMENT OFFICIALS.

-- UNDER U.S. PRODDING, GREATER USE IS BEING MADE OF INFORMAL GROUPS OF HIGH-LEVEL POLICY-MAKERS FROM THE

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MAJOR COUNTRIES. GREATER PROCEDURAL AND SUBSTANTIVE FLEXIBILITY ARE EFFECTED BY THESE INNOVATIONS. THE SECRETARIAT IS ALSO TRYING TO RESPOND TO U.S. PRESSURE TO DEVELOP THE INSTITUTIONAL FLEXIBILITY FOR INTERDISCIPLINARY, HORIZONTAL APPROACHES TO ISSUES SUCH AS

URBAN AFFAIRS, POSITIVE ADJUSTMENT POLICIES, MULTINATIONAL ENTERPRISES, AND EAST/WEST QUESTIONS.

16. THE MISSION WAS FACED WITH A MAJOR CHALLENGE ON MARCH 2 OF THIS YEAR WHEN ITS OFFICES WERE TOTALLY DESTROYED BY FIRE. THE RESPONSE WAS A TRIBUTE TO THE STAFF OF THE MISSION SINCE, DESPITE UPROAR, DISLOCATIONS, AND DIFFICULT WORKING CONDITIONS, THE WORK OF THE MISSION WAS CARRIED ON WITHOUT INTERRUPTION. RECONSTRUCTION OF THE DELEGATION'S OFFICES, AT LITTLE OR NO COST TO THE U.S. GOVERNMENT, IS PROVIDING AN OPPORTUNITY TO IMPROVE OFFICE LAYOUT AND FURNISHINGS TO BRING ABOUT MORE EFFICIENT OPERATIONS AND BETTER WORKING CONDITIONS, FOR STAFF AND VISITORS.

17. WITH REGARD TO COCOM, TWO ITEMS ARE MOST NOTABLE:

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-- DEFEAT OF THE BELGIAN PROPOSAL: BELGIUM PROPOSED A NEW PROCEDURE FOR LIBERALIZING EXPORT CONTROLS WHICH, HAD IT BEEN ADOPTED, MIGHT HAVE LED TO AN UNDERMINING OF THE EQUAL APPLICATION OF THE EMBARGO IN ALL COCOM COUNTRIES. THE U.S. DELEGATION PLAYED AN IMPORTANT ROLE IN DEFEATING THIS PROPOSAL THROUGH INTENSIVE LOBBYING OF OTHER COCOM DELEGATES AND TIMELY RECOMMENDATIONS TO WASHINGTON ON BOTH TACTICAL PROCEDURES AND THE SUBSTANTIVE ISSUE.

-- RECOMMENDATIONS ON EXCEPTION REQUESTS: SINCE LATE 1977, AS PART OF A TRIAL PROGRAM AIMED AT DEALING WITH THE U.S. DELAY PROBLEM (SEE PARA. 32), THE U.S. DELEGATION HAS BEEN PROVIDING ITS RECOMMENDATIONS TO WASHINGTON ON THOSE EXCEPTION REQUESTS IT BELIEVES THE UNITED STATES SHOULD APPROVE. THE RECORD ACHIEVED BY THE U.S. DELEGATION SIGNIFICANTLY HELPED OBTAIN A RECOMMENDATION FOR DELEGATED AUTHORITY BY WHICH THE U.S. DELEGATION COULD RESPOND ON ITS OWN TO EXCEPTION REQUESTS WHERE A CLEAR PRECEDENT HAS BEEN ESTABLISHED.

III. ISSUES AND PROBLEMS

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18. I HAVE SELECTED SEVERAL "ISSUES AND PROBLEMS," BOTH SUBSTANTIVE AND PROCEDURAL, WHICH CAN BE SUMMARIZED BY THREE QUESTIONS: WHAT SHOULD OECD BE DOING? HOW CAN IT DO IT BETTER? AND, WHERE DOES USOECD FIT IN THE PUZZLE? NUMEROUS "ISSUES" AND "PROBLEMS" OF A MORE NARROWLY-DEFINED NATURE WHICH CONCERN THE ROUTINE OPERATION OF THE MISSION ARE NOT INCLUDED, BUT RESPONSIBLE MISSION OFFICERS WILL BE PREPARED TO DISCUSS THEM WITH YOU.

19. RELATIONS WITH NON-MEMBERS: HOW SHOULD THE OECD ADAPT TO THE EMERGENCE OF A NUMBER OF DEVELOPING COUNTRIES WHO SHARE MANY OF THE CHARACTERISTICS AND PROBLEMS OF OECD COUNTRIES (AND SHOULD BEGIN TO SHARE IN OECD COUNTRY RESPONSIBILITIES AS WELL)? SOME COUNTRIES HAVE EXPRESSED INTEREST IN JOINING THE ORGANIZATION. THE U.S. FAVORS PARTICIPATION BY SOME NON-MEMBERS IN CERTAIN ACTIVITIES, WHILE OTHER MEMBERS ARE MUCH MORE HESITANT. THE CHALLENGE IS TO PRESERVE THE BASIC NATURE OF THE OECD, WHILE DEVELOPING NECESSARY RELATIONS WITH SELECTED NON-MEMBERS.

20. OECD ROLE IN POLICY FORMULATION, CONSULTATION, AND COOPERATION: ECONOMIC SUMMITS, U.S.-EC/JAPAN CONSULTATIONS, THE G-10, AD HOC BILATERAL AND MULTILATERAL MEETINGS ARE BUT A FEW OF THE FORUMS WHICH CLOUD THE ROLE OECD CAN AND SHOULD PLAY IN INDUSTRIALIZED COUNTRY/POLICY DEBATE AND COORDINATION. ALTHOUGH A SPECIFIC DECISION SPELLING OUT OECD'S ROLE MAY BE NEITHER NECESSARY NOR DESIRABLE, OECD'S EFFECTIVENESS REQUIRES THAT IT KNOWS WHAT IS EXPECTED OF IT ON INDIVIDUAL ISSUES.

21. HORIZONTAL COORDINATION IN THE SECRETARIAT: TODAY'S ECONOMIC PROBLEMS CANNOT BE TREATED IN ISOLATION -- BY
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COUNTRY OR BY SYMPTOM; THUS CONCEPTS SUCH AS INTERNATIONAL INTERDEPENDENCE AND POLICY INTERRELATIONSHIP. OECD IS AN IDEAL PLACE TO EMPHASIZE THE HORIZONTAL MULTIDISCIPLINARY APPROACH TO PROBLEMS, BUT THE VERTICAL STRUCTURE OF THE SECRETARIAT, THE COMMITTEES, AND THE TRADITIONAL LINKS WITH "CLIENT" DEPARTMENTS IN NATIONAL BUREAUCRACIES ARE A SERIOUS OBSTACLE TO EFFECTIVE COORDINATION AND SEEM TO REQUIRE STRONGER CENTRAL DIRECTION IN OECD. WE ARE MAKING A MAJOR EFFORT WITHIN THE MISSION TO ACHIEVE GREATER INTEGRATION OF SPECIALIZED FUNCTIONS SO THAT WE CAN SERVE PARTIALLY AS THE NECK OF THE HOURGLASS BETWEEN THE SECRETARIAT AND THE INDIVIDUAL AGENCIES.

22. MICRO-ECONOMIC ISSUES: THE MINISTERIAL DECLARATION ON GENERAL ORIENTATIONS FOR ADJUSTMENT POLICIES CARRIES WITH IT A RENEWED INTEREST IN THE MICRO-ECONOMICS OF SECTOR PROFITABILITY, INPUT COSTS, MOBILITY OF FACTORS OF PRODUCTION, ETC. HOW CAN OECD RESPOND TO THESE CONCERNS WITHOUT PROLIFERATING SECTORAL GROUPS AND ENCOURAGING CARTELIZATION?

23. EC-OECD RELATIONS: THE EC COMMISSION AND MEMBER STATES ARE RELUCTANT TO DISCUSS IN OECD A NUMBER OF

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ISSUES WHICH WOULD THREATEN TO EXPOSE PAINFUL INTRA-EC DIFFERENCES. THIS ALREADY HAS SERIOUS CONSEQUENCES FOR THE FUNCTIONING OF THE OECD, PARTICULARLY IN AGRICULTURE, TRADE, AND INVESTMENT. THE PROBLEM WILL BECOME MORE DIFFICULT AS THE EC EXPANDS AND THE COMMISSION GAINS CONTROL OVER MORE ISSUES.

24. INPUT FROM PRIVATE SECTOR: OECD IS AN ORGANIZATION OF, BY AND FOR GOVERNMENTS, BUT DEALS WITH QUESTIONS HEAVILY INVOLVING THE PRIVATE SECTOR. THE TWO STATUTORY ADVISORY COMMITTEES -- BIA FOR BUSINESS, TUAC FOR LABOR -- ARE NOT FULLY SATISFIED WITH THEIR ACCESS TO THE POLICY CONSULTATIONS WITHIN OECD, NOR WITH THEIR PERCEIVED IMPACT. AT THE SAME TIME, WE AND OTHERS FEEL THAT IMPROVEMENT IS POSSIBLE IN THE FUNCTIONING OF BOTH ORGANIZATIONS.

25. U.S. PERSONNEL IN OECD SECRETARIAT: U.S. PERSONNEL IN THE SECRETARIAT ARE AN IMPORTANT COMPLEMENT TO OFFICIAL USG REPRESENTATION, IN PARIS AND FROM WASHINGTON. USOECD OVER THE LAST YEAR HAS SOMEWHAT REGULARIZED THE PROCEDURE FOR RECRUITING AMERICANS, AND HAS MET WITH SOME SUCCESS, INCREASING U.S. PERSONNEL FROM 62 TO 70. HOWEVER, IT CONTINUES TO BE DIFFICULT TO OBTAIN QUALIFIED OFFICIAL USE

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FIED AMERICANS TO FILL VACANCIES AS THEY OCCUR.

26. THE FUTURE OF THE INTERNATIONAL ENERGY AGENCY (IEA): THE FLURRY OF ORGANIZATIONAL ACTIVITY AND COOPERATIVE ACTION FOLLOWING THE 1973-74 OIL EMBARGO HAS ESTABLISHED A SMOOTHLY FUNCTIONING ORGANIZATION. THE CHALLENGE NOW IS TO MAINTAIN QUALIFIED PERSONNEL AND GOVERNMENT INTEREST THROUGH USEFUL AND INTERESTING PROJECTS AS THE INITIAL DRAMA FADES.

27. NORTH/SOUTH DIALOGUE: AS UNCTAD V APPROACHES, AS THE UNGA COMMITTEE OF THE WHOLE FLOUNDERS, AS WE PREPARE FOR THE UN CONFERENCE ON SCIENCE AND TECHNOLOGY, THE NEED FOR EFFECTIVE POLICY CONSULTATION AMONG INDUSTRIALIZED COUNTRIES ON NORTH/SOUTH ISSUES BECOMES EVEN MORE CRUCIAL. THE OECD ALREADY SERVES AS THE LOCUS FOR SUCH CONSULTATIONS IN A NUMBER OF AREAS, BUT GREATER USE COULD BE MADE.

28. EAST/WEST RELATIONS: THE POLITICAL AND COMMERCIAL SENSITIVITY OF SEVERAL MEMBER COUNTRIES HAS CAUSED THEM TO OPPOSE EAST/WEST POLICY DISCUSSIONS AT OECD, ALTHOUGH SPECIALIZED ANALYTICAL WORK HAS RECEIVED UNANIMOUS SUP-

PORT. THE QUESTION REMAINS HOW WE CAN OBTAIN AGREEMENT FOR OECD TO WORK ON THE POLICY-ORIENTED ASPECTS OF KEY EAST/WEST ECONOMIC ISSUES AND PLACE THEM IN A BROAD OVERVIEW.

29. PUBLIC RELATIONS: THE OECD SECRETARIAT HAS AN ACTIVE PUBLICATIONS AND PUBLICITY PROGRAM, BUT THE ORDINARY CITIZEN OF A MEMBER COUNTRY HAS PROBABLY NEVER HEARD OF OECD. MEMBER GOVERNMENTS DO RELATIVELY LITTLE TO HELP THE PUBLICITY EFFORT, ALTHOUGH THE U.S. HAS UNSUCCESSFUL LIMITED OFFICIAL USE

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FULLY SUPPORTED MORE FUNDING FOR THE SECRETARIAT PROGRAM. TO BE INFLUENTIAL, OECD OUTPUT SHOULD BE KNOWN TO AND USED BY A WIDE SEGMENT OF THE GENERAL PUBLIC IN MEMBER COUNTRIES.

30. DELEGATIONS TO OECD MEETINGS: GIVEN REPEATED INSTRUCTIONS FROM THE SECRETARY TO HOLD DELEGATION SIZE TO THE MINIMUM NECESSARY TO ACHIEVE U.S. OBJECTIVES, AND IN LIGHT OF THE LARGE NUMBER OF DELEGATIONS COMING TO THE OECD, THE MISSION BELIEVES A GENERAL REVIEW OF DELEGATION SIZE AND COMPOSITION IS IN ORDER.

31. ADMINISTRATIVE SERVICES: THE BULK OF ADMINISTRATIVE SUPPORT FOR THE MISSION DEVOLVES ON THE EMBASSY ADMINISTRATIVE SECTION, WHICH HAS BEEN INCREASINGLY RESPONSIVE TO THE NEEDS OF THE MISSION. NEVERTHELESS, THE DIVISION OF RESPONSIBILITIES BETWEEN MISSION AND EMBASSY REQUIRES CONSTANT ATTENTION TO INSURE THAT GAPS DO NOT DEVELOP TO THE DETRIMENT OF EFFICIENT OPERATIONS.

32. COCOM ISSUES AND PROBLEMS:

-- THE 1978/1979 LIST REVIEW: THE NEXT PERIODIC COCOM REVIEW OF THE EMBARGO LISTS WILL BEGIN ON OCTOBER 2 AND

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WILL PROBABLY NOT BE COMPLETED UNTIL JULY, 1979.

ALTHOUGH THE UNITED STATES IS MUCH BETTER PREPARED THAN
IN 1974-1975, DIFFERENT PHILOSOPHICAL APPROACHES TO THE
LIST REVIEW CAN BE EXPECTED TO GENERATE CONSIDERABLE
FRICTION BETWEEN THE U.S. AND OTHER MEMBERS.

-- DELAYS IN THE U.S. HANDLING OF EXCEPTION REQUESTS:
THE UNITED STATES IS FREQUENTLY WITHOUT TIMELY INSTRUCTIONS ON
EXCEPTION REQUESTS. THIS LEADS TO REPEATED POSTPONEMENTS AND
SHARP CRITICISM OF THE U.S. BY THE OTHER MEMBERS. ALTHOUGH
POUCH AND DISTRIBUTION PROBLEMS IN WASHINGTON CONTRIBUTE TO
THESE DELAYS, THE ENDEMIC TARDINESS RESULTS PRINCIPALLY FROM
INTERAGENCY DISAGREEMENT IN WASHINGTON. THIS IS A LONG-
STANDING PROBLEM WHICH HAS ELUDED RESOLUTION DESPITE
REPEATED HIGH LEVEL EFFORTS UNDER SEVERAL ADMINISTRATIONS.

-- WORKLOAD AND STAFFING PROBLEMS: THE NEED FOR A PERMANENT
THIRD CLERICAL STAFF MEMBER REMAINS AN ACUTE PROBLEM FOR STC.
SINCE 1968, STC'S PERMANENT CLERICAL STAFF PATTERN HAS
CONSISTED OF ONE SECRETARIAL AND ONE C&R POSITION. DURING
THE SAME PERIOD THE WORKLOAD OF THE OFFICE HAS MORE THAN
TRIPLED.

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Copy: SINGLE
Draft Date: 14 sep 1978
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Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
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Errors: N/A
Expiration:
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Office: ACTION SIG
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Secure: OPEN
Status: NATIVE
Subject: USOECD POST MEMORANDUM
TAGS: ASIG, OECD
To: STATE
Type: TE
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Review Markings:
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